

**CCM THEMATIC COORDINATIONSHIP ON NATIONAL IMPLEMENTATION MEASURES
WORK PLAN 2024-2025
IRAQ**

Enhancing implementation of Actions 47 & 48 of the Lausanne Action Plan

Background to Work Plan Context

1. Article 9 – National Implementing Measures

The national implementation measures are a core obligation of the Convention on Cluster Munitions (CCM) and serve as a crucial tool for establishing norms and ensuring the Convention's effective application by States Parties. Once a country joins the CCM, Article 9 obliges it to implement the Convention's provisions nationally. This may involve enacting new laws, regulations, or administrative procedures to prevent any violations, including prohibiting the use, production, transfer, and stockpiling of cluster munitions, while ensuring that breaches are met with appropriate penalties.

Article 9 further underscores the need to align national legal frameworks with international obligations to ensure comprehensive compliance. Translating these international commitments into national law is essential for maintaining the Convention's credibility as an international instrument and preventing gaps between a state's commitments and its actual practices.

2. An overview of the implementation status as reported by State Parties in their Article 7 reports

- 65 States Parties have taken appropriate national legal measures, including penal sanctions. Of these, 32 States Parties enacted specific implementation laws for the CCM, while 33 States Parties considered existing laws sufficient.
- 12 have enacted national law prohibiting investments in cluster munitions
- 26 are in the process of reviewing or adopting national legislation to implement the CCM.
- 09 States Parties still need to clarify the situation regarding their national implementation measures, while 10 States Parties have yet to submit information.

We must therefore stress that national implementation is a core obligation of the Convention and essential to ensuring its implementation. This could involve training, sharing information, accountability measures, and the integration of the convention's principles into military doctrines.

3. The Lausanne Action Plan

The Lausanne Action Plan notes that not all States Parties have confirmed the adoption of measures consistent with Article 9 and reflects the intention of States to improve progress in this area in a timely manner. Bearing this in mind, States agreed to:

Action 47 Ensure they have appropriate national measures in place to fully implement the Convention, by reviewing, revising, and adopting national legal frameworks before the 11th MSP in 2023, or within two years for new States Parties. This Action also encouraged States to consider enacting national legislation prohibiting investments in producers of cluster munitions and their crucial components.

Action 48 Highlight factors and Challenges that may be preventing progress through Article 7 reports or at Convention meetings, and to request assistance. States would respond to those requests in a timely manner.

4. Objectives

I. Those States Parties that have requested assistance to implement their Article 9 obligations receive that assistance in a timely manner.

II. Promote an approach, including through existing meetings, to encourage those States about which only incomplete or no information is held with respect to national implementation, to report on this and, if required, request assistance.

III. To consider the role of investment prohibitions in Action 47 of the Lausanne Action Plan, given the practical contribution divestment can make to achieving the Convention's goals.

IV. To work closely with the universalisation coordinators, among other coordinators, on the sharing of information relating to national implementation.

Actions

A. Make initial contact with those delegations that have requested assistance for Article 9 implementation. Further attention to Nigeria and South Sudan.

B. Determine, with colleagues on the Coordination Committee, a list of States that should be targeted as a priority among those States that have not submitted sufficient information on their current legislative framework.

C. Proposal to Establish a Database for CCM National Implementation Measures (NIMs):

- We propose the development of a comprehensive, user-friendly database to document national implementation measures (NIMs) adopted by CCM States Parties. The proposed database aims to serve as: an accessible platform: Organized, searchable, and publicly available information on legislation and measures related to the CCM.
- We will ask CCM States Parties to provide updates and verify the information related to their national implementation measures. This collaborative process will not only enhance the quality of the database but also encourage greater engagement among States Parties in monitoring and improving their implementation efforts.
To finalize the development of this database, we seek input and collaboration from CMC and ICRC stakeholders.

D. Explore organising a workshop on margins of the Annual meetings. This could be a forum where States can come together to share their experience of factors that impact the national implementation process, or it could be as part of a wider universalisation effort, to ensure that national implementation is being considered as a key constituent part of ratification.

E. Follow up on all opportunities to promote national implementation measures.

F. Submitting a working document to the 13MSP.

5. Strategy implementers

- IRAQ – Coordinator on National Implementation Measures
- President and Coordinators on Universalisation and Reporting
- CCM Implementation Support Unit.
- ICRC
- CMC.

6. Estimated budget

- Workshop: Iraq CH 500 (TBC).
- NGO's (TBC).

7. Potential Partners:

- CMC.
- ICRC.

8. Timeline:

- **Fourth quarter 2024:**
 - Meeting with partners to get technical assistance.
- **First quarter 2025:**
 - Meeting with the ISU and Presidency to discuss priorities.
 - Develop a Database on CCM National Implementation.
 - Follow up with the delegations that have requested assistance for Article 9 implementation.
 - Follow up with CCM States Parties to provide updates their information related to the national implementation measures.
- **Second quarter 2025:**
 - Meeting with partners to get technical assistance.
 - Submitting a working document to the 13MSP.
 - Follow up with CCM States Parties to provide updates their information related to the national implementation measures
 - Update the Database on CCM National Implementation.
- **Third quarter 2025:**
 - Organize workshop or side event.
 - Follow up with CCM States Parties to provide updates their information related to the national implementation measures.
 - Update the Database on CCM National Implementation.